An audit-based occupational health and safety recognition program: Does certification lead to lower firm work-injury rates?

Background
The Partners in Injury and Disability Prevention Program, established by WorkSafeBC, the workers’ compensation system in British Columbia, is a voluntary program that recognizes and rewards employers who exceed legislative and regulatory requirements in implementing occupational health and safety (OHS) and return-to-work programs. WorkSafeBC first piloted the program in 2002 in the construction sector, then expanded to the oil and gas sector in 2004 and to all industry sectors in 2006. Employers who pass an audit of their OHS practices receive a Certificate of Recognition (COR) and are eligible for a rebate of 10% of their WorkSafeBC premium.

Voluntary audit-based certification as a way of recognizing or encouraging effective OHS practices is a common approach of regulators in Canada and internationally. However, little research has examined whether these programs lead to improved OHS outcomes. We assessed the effect of COR certification on firm-level injury rates in BC by comparing certified firms to similar, but non-certified, firms from 2002 to 2016.

An earlier version of this work provided to WorkSafeBC in 2015 found that COR certification was associated with lower injury rates. This update and extension adds years of follow-up, uses the revised 2014 serious injury definition, and employs an improved analytical technique to better match certified firms to similar non-certified firms — in order to provide causal estimates of the effect of certification on injury rates.

Approach
We used an observational research design. Certification is voluntary and firms self-select into the program. Participating firms, by the very nature of choosing to become certified, are different than non-participating firms. Self-selection into voluntary programs
is a central challenge in assessing whether program participation has a “causal” effect (i.e., that any changes in injury rate are due to participation in the program and not due to other factors). Because COR firms are different on average from non-COR firms, in that they are larger, have been in operation longer, and tend to come from higher risk industries such as forestry and construction, we used a matched difference-in-difference evaluation methodology that can identify change attributed to an intervention (the COR program).

This approach utilizes a control group of non-certified firms that have been matched to the intervention group of certified firms based on firm size, industry subsector and classification unit base rate, and identifies two differences: (1) the difference between the certified and similar but non-certified firms pre-intervention; and (2) the difference between the certified and similar but non-certified firms post-intervention. The impact of the intervention is the sum of these two differences.

What we found

Overall
Certified firms had, on average, a 10% lower short-term disability, long-term disability and fatality (STD, LTD and fatality) rate between 2003 and 2016 compared to non-certified firms, and a 9% lower serious injury rate. We found no difference in the health care only claim rate. (See Figure 1.)

Across sectors
We examined construction; forestry; oil and gas; manufacturing; and transportation and warehousing firms separately (see Figure 1), and found reductions in STD, LTD, and fatality injury risk for each sector, except transportation and warehousing, for which we found no effect. Certified firms in forestry, oil and gas, and manufacturing had, on average, 22%, 18% and 24% lower STD, LTD and fatality rates and 27%, 25% and 22% lower serious injury rates compared to non-certified firms, respectively. Certified firms in construction had an 8% lower STD, LTD and fatality rate and a 4% lower serious injury rate than...
non-certified firms — although these reductions were much larger when we restricted to later time periods, as shown in Figure 2. Health care only injury rates were slightly elevated in each sector, except manufacturing. (Not shown.)

**Over time**

The time period of COR certification had an impact on the effect of certification on injury rates. (See Figure 2.) Overall, the decline in the risk of STD, LTD or fatal injuries and serious injuries with COR participation was lesser in the 2003–2008 period and greater in the 2009-2012 and 2013-2016 periods. STD, LTD, and fatality injury risk decreased by 4% for COR firms in 2003–2008, and 12% in the periods 2009-2012 and 2013-2016. The serious injury risk decreased 3% in 2003–2008, 12% in 2009-2012, and 11% in 2013-2016. For health care only claims, a 9% increase in risk was observed in 2003–2008 but not in the other time periods. (Not shown.)

### Across sectors over time

In the construction sector, the STD, LTD and fatality rates were 15% and 14% lower in 2009-2012 and 2013-2016, respectively, and the serious injury rate was 12% lower in both of those time periods. Lower injury rates were not observed in the 2003-2008 period. In the forestry sector a similar pattern was observed, with STD, LTD, and fatality rates 31% and 26% lower in 2009-2012 and 2013-2016, respectively, and serious injury rates 35% and 28% lower. In the manufacturing sector, the STD, LTD, and fatality rate was 21% to 26% lower...
for certified firms across all three time periods, and the serious injury rate 16% to 28% lower. Statistically significant effects of certification were not found for oil and gas or transportation and warehousing, or for health care only claims. (Not shown.)

**What this means**
COR program participation is associated with lower injury rates, particularly in the manufacturing, construction and forestry sectors, and the strength of the effect is larger in more recent years. Our updated analysis supports our 2015 finding that COR certified firms have lower injury rates than non-certified firms. The new analysis suggests a causal interpretation of the effect of COR certification on firm injury rates. The evaluation approach adjusts for pre- and post-certification differences between COR certified and non-COR certified firms and matches in the year of COR certification to make COR firms similar to non-COR firms. However, we cannot rule out that there may be other important factors not controlled for in the analysis that may be associated with differences in claim injury rates between COR certified and non-COR certified firms. Nevertheless, in the absence of the ability to evaluate the COR program prospectively, these analyses represent the most rigorous assessment of the impact of COR program on injury risk to date.

**More information**
Please contact Chris McLeod, Partnership for Work, Health and Safety Co-Director, at chris.mcleod@ubc.ca with questions about the methods, results, or interpretation of this evaluation, or to request a copy of the full report. General enquiries should be directed to Suhail Marino, Partnership for Work, Health and Safety Director of Privacy and Operations, at suhail.marino@ubc.ca.